The Challenge of Managing Coasts and Oceans

Timothy M. Hennessey Department of Marine Affairs University of Rhode Island Key Principles and Concepts from National Reports:

- Ecosystem-based Management
- Linkages between Coastal and Ocean Management
- Measurable Water Pollution Goals
- A Management Regime for Federal Waters

Defining Boundaries: Large Marine Ecosystems

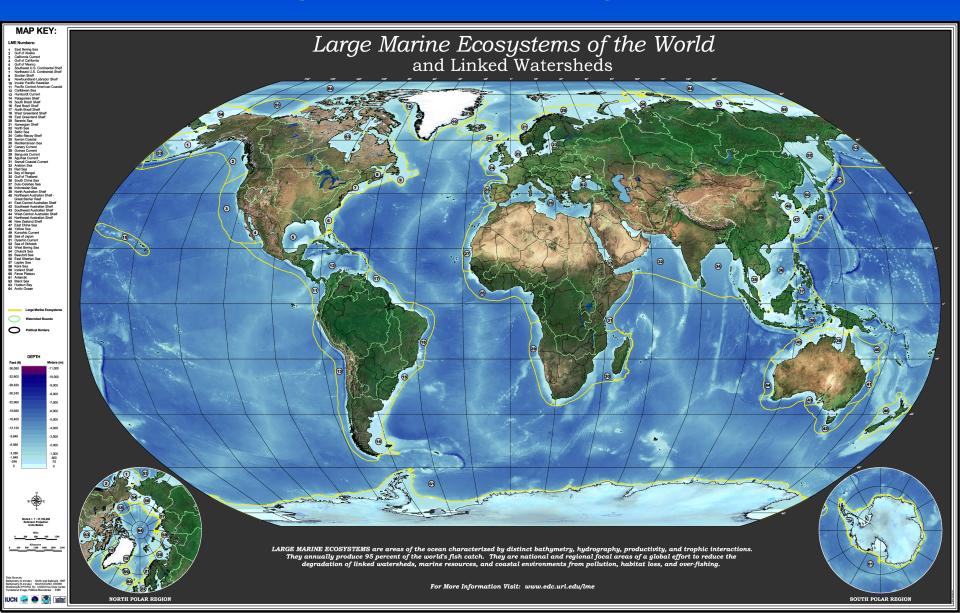
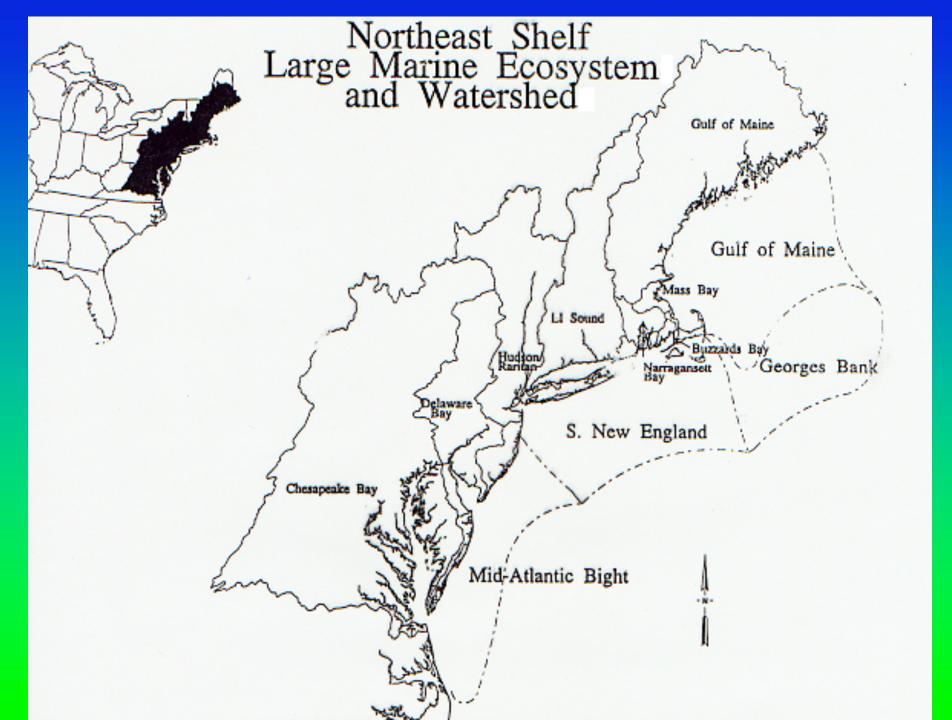


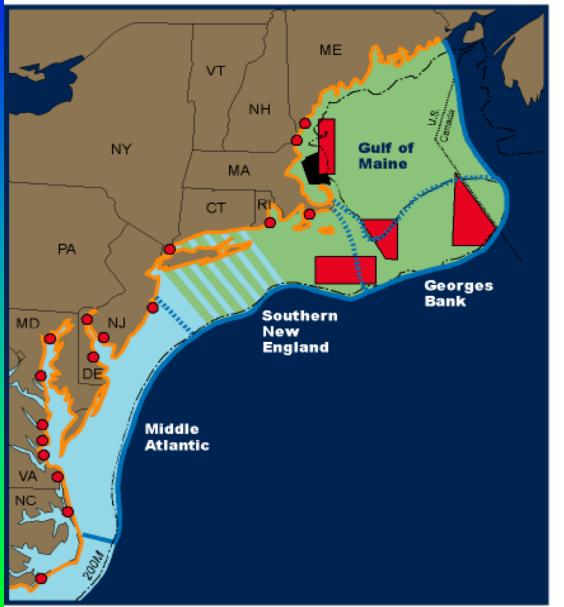
Figure 3.1 Large Marine Ecosystems Correspond to Natural Features



Ten large marine ecosystems (LMEs) have been identified for the United States. These LMEs are regions of the ocean starting in coastal areas and extending out to the seaward boundaries of continental shelves and major current systems. They take into account the biological and physical components of the marine environment as well as terrestrial features such as river basins and estuaries that drain into these ocean areas.

Source: University of Rhode Island Environmental Data Center, Department of Natural Resources. http://mapper.edc.uri.edu/website/Imeims/viewer.htm> (Accessed January 2004).



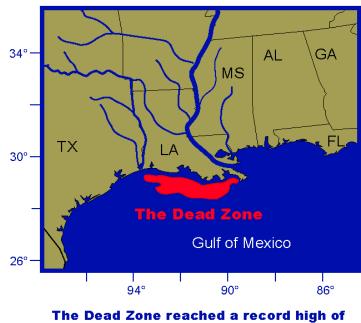


Examples of Management Jurisdictions of the Northeast Shelf Ecosystem

	New England Fishery Management Council Region
	Mid Atlantic Fishery Management Council Region
	Shared Jurisdiction
	Northeast U.S. Continental Shelf LME
	LME Subdivisions
	Marine Protected Areas (Fisheries)
	Stellwagon Bank National Marine Sanctuary
	Coastal Condition Assessments
•	NERRS Locations

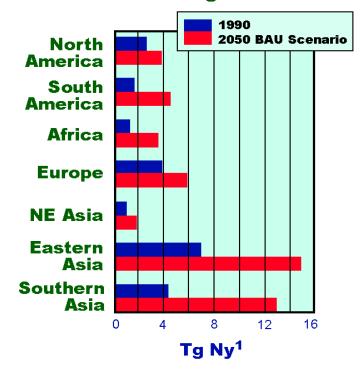
109

Dead Zone of the Gulf of Mexico LME

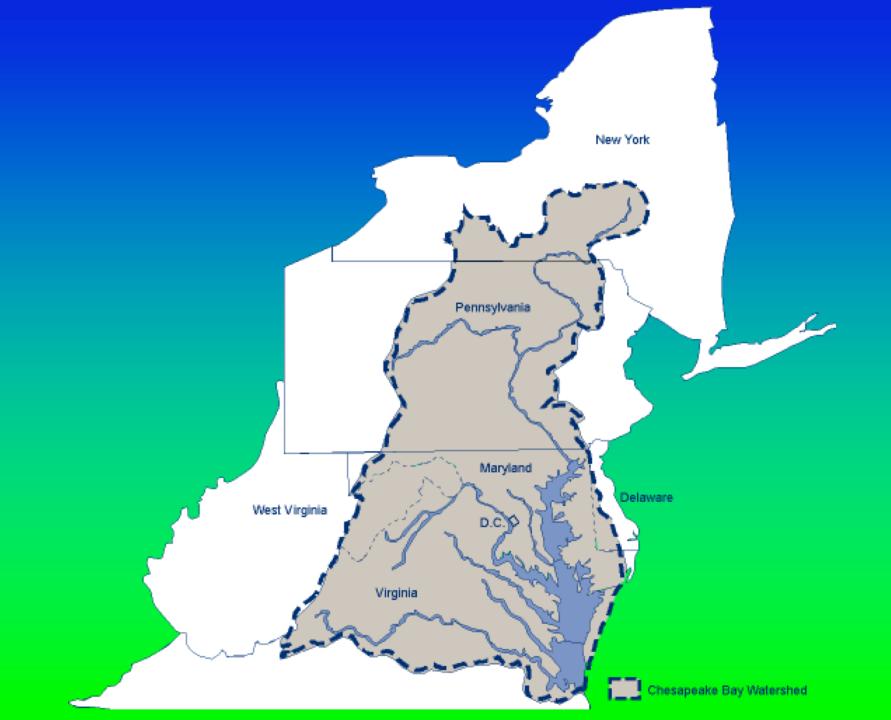


7,728 square miles in 1999

DIN Export by Rivers for World Regions



US Commission on Ocean Policy 2004 recommends that the CZMA be amended to expand boundaries to include watersheds



The Chesapeake Bay Tributaries Strategy: A Model of Regional Management

- Three quarters of the pollution to Chesapeake Bay comes from non-point sources
- A tributaries strategy is developed independently by each bay state for major tributaries that drain from land in multiple states, such as the Potomac R. and the Susquehanna R.

- Each state develops a plan for part of the watershed.
- These strategies are added together to assure the goals for nutrients and sediments are met for each river basin.
- The pollution reduction goals were cooperatively arrived at and adopted by the states in April 2003.
- Annual allocations for nitrogen, phosphorus, and sediments were set for the entire watershed and then subdivided into 9 river basins.
- These allocations were again subdivided by political boundaries, providing each of the bay states and the district with target allocations for each watershed in their jurisdiction.
- This yields 36 strategies for the 64,000 mi.² watershed.

The states coordinate the strategy; the Federal Government gives money through the Chesapeake Bay Program, state implementation grants, the Farm Bill and the Clean Water Act Revolving Fund; most of the necessary actions will be taken at

the local level.

Figure P.1 Lines of U.S. Authority in Offshore Waters

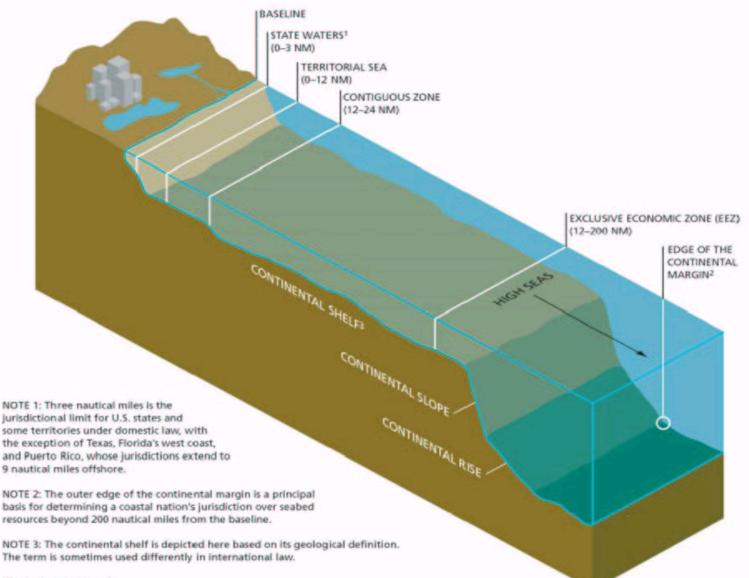


Illustration not to scale.

Several jurisdictional zones exist off the coast of the United States for purposes of international and domestic law. Within these zones, the United States asserts varying degrees of authority over offshore activities, including living and nonliving resource management, shipping and maritime transportation, and national security. A nation's jurisdictional authority is greatest near the coast.

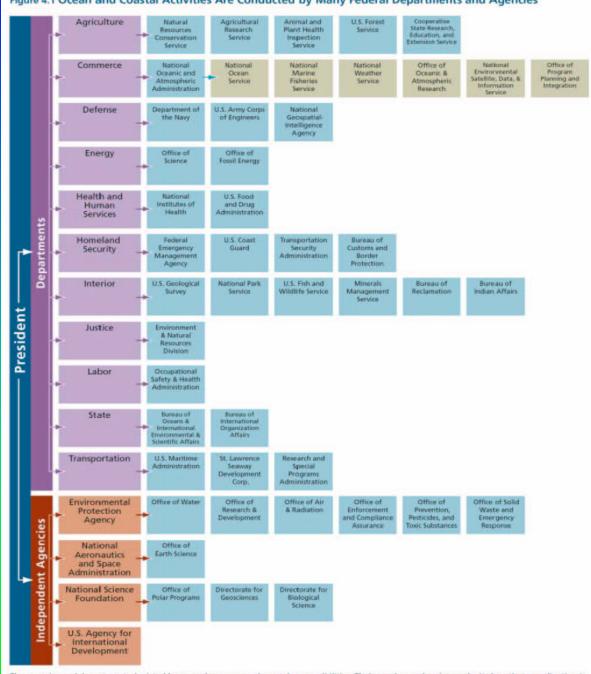


Figure 4.1 Ocean and Coastal Activities Are Conducted by Many Federal Departments and Agencies

The agencies and departments depicted have varying ocean and coastal responsibilities. Their number and variety make it clear that coordination is essential to effectively manage the nation's oceans and coasts.

Figure 5.1 Alignment of Federal Regions Is Essential for Communication



Shown above are the existing regional management areas for three federal agencies. Because these areas do not coincide, it is difficult for the agencies to coordinate and communicate about issues of common concern at the regional level. Furthermore, this lack of coordination impedes their ability to effectively interact with regional, state, territorial, tribal, and local entities on a regional basis.

The Ecology of Governance: **Regional Ocean Councils** The region is the area from the inland coastal watershed to the offshore boundary of the EEZ What areas are good candidates for regional management? The Chesapeake Bay, the Gulf of Mexico, the Gulf of Maine, the Northwest (Oregon, Washington and California)

Questions remain as to how federal and state programs and policies will be integrated and coordinated for these large areas.